



April 23, 2010

## THE GOVERNOR'S PROPOSED BUDGET WOULD ELIMINATE IN-HOME SUPPORTIVE SERVICES FOR MORE THAN 476,000 LOW-INCOME SENIORS AND PEOPLE WITH DISABILITIES

The In-Home Supportive Services (IHSS) Program helps low-income seniors and people with disabilities live safely in their own homes, thereby preventing more costly out-of-home care. Services include assistance with dressing, bathing, and medications as well as domestic tasks such as cleaning, shopping, and meal preparation. The type and amount of services an individual receives is based on an evaluation that ranks the individual's ability to perform various tasks, with the ranks averaged to create a "functional index" (FI) score from 1.0 to 5.0. The July 2009 budget agreement attempted to reduce IHSS spending by eliminating all services for individuals with FI scores below 2.0, as well as eliminating domestic services to the extent that a recipient's rank on an individual task falls below 4.0. In October 2009, however, a federal district court issued a preliminary injunction prohibiting implementation of these cuts. This injunction remains in effect while the case is on appeal. Despite this ruling, Governor Schwarzenegger proposes even deeper reductions to IHSS. The Governor proposes to:

- Eliminate all IHSS services for individuals with FI scores below 4.0 effective June 1, 2010. This change would affect approximately 87 percent of the IHSS caseload, reducing the projected number of recipients from 476,200 to 61,500 in 2010-11. In addition, more than 310,000 IHSS workers would lose their jobs. The CBP estimates that this proposal would cut IHSS spending by \$3.6 billion – including state savings of \$899.0 million – between June 2010 and June 2011.<sup>1</sup> The state, however, would lose \$2.2 billion in federal matching funds during the same period. This proposal also would likely lead to new state costs for skilled nursing care and other services that "more than outweigh" the state savings from the proposed cut to IHSS.<sup>2</sup>
- Eliminate the IHSS Program effective October 1, 2010 if the state does not receive \$6.9 billion in additional federal funds for a range of programs, as assumed in the Governor's Proposed 2010-11 Budget. This proposal would terminate in-home services for a projected 476,200 individuals and cause all 369,400 IHSS providers to lose their jobs. The CBP estimates that this proposal would cut total spending by \$4.6 billion – including state savings of \$1.1 billion – between October 2010 and June 2011.<sup>3</sup> The state, however, would lose \$2.8 billion in federal matching funds during the same period. In addition, this proposal would likely result in new state costs for skilled nursing care and other services that would more than offset any state savings from eliminating IHSS.

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<sup>1</sup> The total savings estimate assumes the implementation of the Governor's separate proposal to cap the state's share of IHSS workers' wages and benefits at \$8.60 per hour effective June 1, 2010. The state savings estimate reflects reduced state spending for IHSS services and does not include offsetting costs or lost savings that could occur if the Governor's proposal to reduce the IHSS caseload by 87 percent is enacted. In addition, all of the state and federal savings estimates in this fact sheet assume that the temporary increase in the federal share of IHSS costs established by the American Recovery and Reinvestment Act of 2009 (ARRA) will be extended through June 30, 2011.

<sup>2</sup> Legislative Analyst's Office, *The 2010-11 Budget: How the Special Session Actions Would Affect Social Services* (January 29, 2010), p. 6.

<sup>3</sup> The estimated savings under the proposal to eliminate IHSS are discrete from the estimated savings under the Governor's proposal to reduce the IHSS caseload by 87 percent. Therefore, the lost funds associated with each proposal should not be combined.

**Estimated Senate District Impact of Governor's Proposals To Reduce Eligibility for  
In-Home Supportive Services (IHSS) and Eliminate the IHSS Program**

Senate District	Senator	Eliminate IHSS Eligibility for Individuals With Functional Index Scores Below 4.0		Eliminate the IHSS Program	
		Number of IHSS Recipients Affected	Total Loss of Funds, June 2010 Through June 2011	Number of IHSS Recipients Affected	Total Loss of Funds, October 2010 Through June 2011
1	Cox	6,810	\$59,143,000	7,820	\$74,881,000
2	Wiggins	9,740	\$84,562,000	11,180	\$107,064,000
3	Leno	16,300	\$141,585,000	18,720	\$179,263,000
4	Aanestad	10,370	\$90,067,000	11,910	\$114,035,000
5	Wolk	8,320	\$72,258,000	9,550	\$91,486,000
6	Steinberg	14,620	\$126,951,000	16,780	\$160,734,000
7	DeSaulnier	5,770	\$50,144,000	6,630	\$63,488,000
8	Yee	9,320	\$80,926,000	10,700	\$102,461,000
9	Hancock	12,210	\$106,013,000	14,020	\$134,224,000
10	Corbett	7,970	\$69,227,000	9,150	\$87,649,000
11	Simitian	5,240	\$45,533,000	6,020	\$57,650,000
12	Denham	10,000	\$86,869,000	11,480	\$109,986,000
13	Alquist	9,080	\$78,851,000	10,420	\$99,834,000
14	Cogdill	10,230	\$88,886,000	11,750	\$112,540,000
15	Maldonado	5,940	\$51,556,000	6,820	\$65,276,000
16	Florez	9,380	\$81,491,000	10,770	\$103,176,000
17	Runner	13,770	\$119,563,000	15,810	\$151,379,000
18	Ashburn	6,540	\$56,764,000	7,500	\$71,870,000
19	Strickland	3,990	\$34,686,000	4,590	\$43,916,000
20	Padilla	15,280	\$132,745,000	17,550	\$168,069,000
21	Liu	28,870	\$250,721,000	33,150	\$317,440,000
22	Cedillo	15,350	\$133,355,000	17,630	\$168,842,000
23	Pavley	11,520	\$100,076,000	13,230	\$126,708,000
24	Romero	16,500	\$143,344,000	18,950	\$181,489,000
25	Wright	15,470	\$134,352,000	17,760	\$170,104,000
26	Price	21,520	\$186,916,000	24,710	\$236,656,000
27	Lowenthal	11,010	\$95,593,000	12,640	\$121,031,000
28	Oropeza	7,900	\$68,635,000	9,070	\$86,899,000
29	Huff	7,580	\$65,841,000	8,700	\$83,362,000
30	Calderon	12,930	\$112,305,000	14,850	\$142,190,000
31	Dutton	7,570	\$65,760,000	8,690	\$83,259,000
32	Negrete McLeod	9,620	\$83,529,000	11,040	\$105,757,000
33	Walters	3,950	\$34,320,000	4,540	\$43,453,000
34	Correa	7,010	\$60,914,000	8,050	\$77,124,000
35	Harman	5,340	\$46,391,000	6,130	\$58,735,000
36	Hollingsworth	5,830	\$50,631,000	6,690	\$64,104,000
37	Vacancy	9,870	\$85,692,000	11,330	\$108,495,000
38	Wyland	3,290	\$28,572,000	3,780	\$36,176,000
39	Kehoe	7,750	\$67,281,000	8,890	\$85,185,000
40	Ducheny	14,970	\$130,028,000	17,190	\$164,629,000
	<b>Total</b>	<b>414,750</b>	<b>\$3,602,074,000</b>	<b>476,210</b>	<b>\$4,560,620,000</b>

**Estimated Assembly District Impact of Governor's Proposals To Reduce Eligibility for  
In-Home Supportive Services (IHSS) and Eliminate the IHSS Program**

Assembly District	Assemblymember	Eliminate IHSS Eligibility for Individuals With Functional Index Scores Below 4.0		Eliminate the IHSS Program	
		Number of IHSS Recipients Affected	Total Loss of Funds, June 2010 Through June 2011	Number of IHSS Recipients Affected	Total Loss of Funds, October 2010 Through June 2011
1	Chesbro	6,170	\$53,617,000	7,090	\$67,884,000
2	Nielsen	5,760	\$50,059,000	6,620	\$63,380,000
3	Logue	4,530	\$39,329,000	5,200	\$49,795,000
4	Gaines	3,540	\$30,754,000	4,070	\$38,938,000
5	Niello	4,980	\$43,284,000	5,720	\$54,802,000
6	Huffman	2,900	\$25,191,000	3,330	\$31,894,000
7	Evans	4,050	\$35,164,000	4,650	\$44,521,000
8	Yamada	3,070	\$26,643,000	3,520	\$33,733,000
9	Jones	8,180	\$71,077,000	9,400	\$89,992,000
10	Huber	4,660	\$40,459,000	5,350	\$51,226,000
11	Torlakson	3,710	\$32,250,000	4,260	\$40,833,000
12	Ma	7,680	\$66,692,000	8,820	\$84,439,000
13	Ammiano	13,160	\$114,280,000	15,110	\$144,691,000
14	Skinner	3,440	\$29,841,000	3,950	\$37,783,000
15	Buchanan	2,950	\$25,578,000	3,380	\$32,384,000
16	Swanson	8,270	\$71,819,000	9,490	\$90,931,000
17	Galgiani	5,210	\$45,261,000	5,980	\$57,306,000
18	Hayashi	3,930	\$34,129,000	4,510	\$43,211,000
19	Hill	1,660	\$14,391,000	1,900	\$18,221,000
20	Torrico	4,050	\$35,192,000	4,650	\$44,557,000
21	Ruskin	1,600	\$13,938,000	1,840	\$17,647,000
22	Fong	3,010	\$26,156,000	3,460	\$33,117,000
23	Coto	5,640	\$48,944,000	6,470	\$61,969,000
24	Beall	4,030	\$34,990,000	4,630	\$44,301,000
25	T. Berryhill	4,360	\$37,832,000	5,000	\$47,899,000
26	B. Berryhill	5,380	\$46,732,000	6,180	\$59,168,000
27	Monning	2,770	\$24,052,000	3,180	\$30,453,000
28	Caballero	4,490	\$39,034,000	5,160	\$49,422,000
29	Villines	5,090	\$44,166,000	5,840	\$55,919,000
30	Gilmore	3,890	\$33,745,000	4,460	\$42,724,000
31	Arambula	6,320	\$54,931,000	7,260	\$69,549,000
32	Fuller	2,350	\$20,378,000	2,690	\$25,800,000
33	Blakeslee	3,290	\$28,543,000	3,770	\$36,139,000
34	Conway	3,140	\$27,266,000	3,600	\$34,521,000
35	Nava	1,860	\$16,149,000	2,130	\$20,446,000
36	Knight	8,650	\$75,107,000	9,930	\$95,093,000
37	Strickland	2,200	\$19,129,000	2,530	\$24,220,000
38	Smyth	5,410	\$46,949,000	6,210	\$59,442,000
39	Fuentes	6,600	\$57,334,000	7,580	\$72,591,000
40	Blumenfield	8,250	\$71,677,000	9,480	\$90,751,000
41	Brownley	4,650	\$40,414,000	5,340	\$51,169,000
42	Feuer	9,290	\$80,723,000	10,670	\$102,204,000
43	Vacancy	21,000	\$182,382,000	24,110	\$230,915,000
44	Portantino	7,310	\$63,510,000	8,400	\$80,411,000
45	de León	9,620	\$83,541,000	11,040	\$105,772,000
46	J. Pérez	8,240	\$71,559,000	9,460	\$90,602,000

**Estimated Assembly District Impact of Governor's Proposals To Reduce Eligibility for  
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Assembly District	Assemblymember	Eliminate IHSS Eligibility for Individuals With Functional Index Scores Below 4.0		Eliminate the IHSS Program	
		Number of IHSS Recipients Affected	Total Loss of Funds, June 2010 Through June 2011	Number of IHSS Recipients Affected	Total Loss of Funds, October 2010 Through June 2011
47	Bass	8,090	\$70,271,000	9,290	\$88,971,000
48	Davis	8,940	\$77,670,000	10,270	\$98,338,000
49	Eng	11,070	\$96,144,000	12,710	\$121,729,000
50	De La Torre	6,230	\$54,100,000	7,150	\$68,497,000
51	Bradford	6,490	\$56,342,000	7,450	\$71,335,000
52	Hall	8,740	\$75,906,000	10,040	\$96,106,000
53	Lieu	2,890	\$25,137,000	3,320	\$31,826,000
54	Lowenthal	4,460	\$38,735,000	5,120	\$49,042,000
55	Furutani	6,810	\$59,155,000	7,820	\$74,896,000
56	Mendoza	4,750	\$41,296,000	5,460	\$52,286,000
57	Hernandez	5,930	\$51,493,000	6,810	\$65,196,000
58	Calderon	7,230	\$62,825,000	8,310	\$79,543,000
59	Adams	4,870	\$42,276,000	5,590	\$53,526,000
60	Hagman	2,990	\$25,931,000	3,430	\$32,832,000
61	Torres	3,960	\$34,350,000	4,540	\$43,491,000
62	Carter	5,200	\$45,204,000	5,980	\$57,233,000
63	Emmerson	3,940	\$34,212,000	4,520	\$43,316,000
64	Nestande	3,970	\$34,456,000	4,560	\$43,625,000
65	Cook	6,430	\$55,884,000	7,390	\$70,756,000
66	Jeffries	2,930	\$25,459,000	3,370	\$32,234,000
67	Silva	2,610	\$22,685,000	3,000	\$28,722,000
68	Tran	4,480	\$38,920,000	5,150	\$49,277,000
69	Solorio	2,790	\$24,271,000	3,210	\$30,729,000
70	DeVore	2,250	\$19,564,000	2,590	\$24,771,000
71	Miller	2,260	\$19,670,000	2,600	\$24,905,000
72	Norby	2,330	\$20,272,000	2,680	\$25,666,000
73	Harkey	1,420	\$12,352,000	1,630	\$15,639,000
74	Garrick	1,330	\$11,563,000	1,530	\$14,640,000
75	Fletcher	2,390	\$20,772,000	2,750	\$26,300,000
76	Saldaña	3,620	\$31,433,000	4,160	\$39,797,000
77	Anderson	3,090	\$26,825,000	3,550	\$33,963,000
78	Block	5,220	\$45,340,000	5,990	\$57,405,000
79	Salas	6,480	\$56,265,000	7,440	\$71,238,000
80	V. Pérez	8,190	\$71,103,000	9,400	\$90,024,000
	<b>Total</b>	<b>414,750</b>	<b>\$3,602,074,000</b>	<b>476,210</b>	<b>\$4,560,620,000</b>

Note: As displayed in this table, the impact of reducing IHSS eligibility is discrete from the impact of eliminating the program; therefore, the number of IHSS recipients affected and the lost funds associated with each proposal should not be combined. The total number of recipients affected by the proposal to reduce IHSS eligibility is based on the 2010-11 average monthly IHSS caseload as projected by the Legislative Analyst's Office (LAO). The total number of recipients affected by the proposal to eliminate IHSS reflects the LAO's 2010-11 IHSS caseload projection. Total loss of funds for both policy changes includes federal, state, and county dollars. Total loss of funds under the proposal to reduce IHSS eligibility is based on a Department of Social Services (DSS) estimate of reduced spending for IHSS services. The CBP adjusted this estimate to reflect the LAO's view that the DSS' 2009-10 and 2010-11 IHSS caseload estimates are overstated by 2.5 percent and 2.8 percent, respectively. Total loss of funds under the proposal to eliminate IHSS is based on the CBP's projection of 2010-11 IHSS service and administration spending for 476,210 recipients assuming no major IHSS policy changes, adjusted to reflect the Governor's proposed implementation date of October 1, 2010. Legislative district estimates reflect each district's share of the statewide IHSS caseload in February 2010 based on zip code data. Estimates of affected recipients are rounded to the nearest 10, and estimates of loss of funds are rounded to the nearest \$1,000. Legislative district estimates may not sum to totals due to rounding.

Source: Department of Finance, Department of Social Services, and Legislative Analyst's Office